



The Commonwealth of Massachusetts
County of Plymouth
Sheriff's Office
 Plymouth County Correctional Facility

26 Long Pond Road
 Plymouth, MA 02360
 Telephone (508) 830-6200
 Fax (508) 830-6201
 www.pcsdma.org



Joseph D. McDonald, Jr
 Sheriff


Gerald C. Pudolsky
 Special Sheriff

Accredited by:




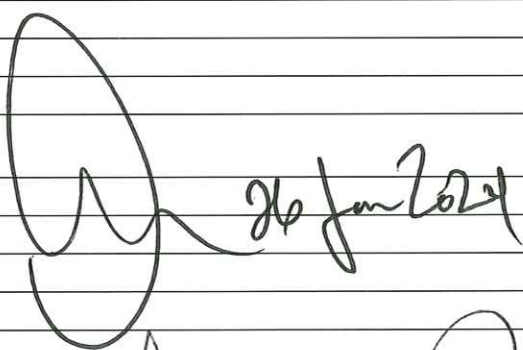
Date: January 23, 2024

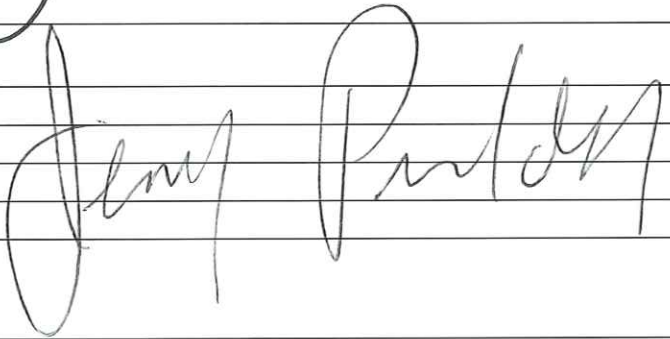
To: Sheriff Joseph McDonald

From: Isabel Eonas, PREA Coordinator 

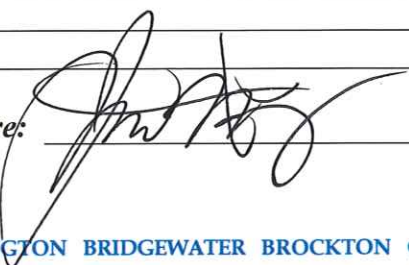
Topic: PREA Annual Report Review

Signature Assistant Superintendent Mattiyello: 

Signature Superintendent Moniz: 

Signature: Special Sheriff Pudolsky 

Reviewed and approved: Sheriff McDonald

Signature: 

Date: 1-31-2024



The Commonwealth of Massachusetts
County of Plymouth
Sheriff's Office
 Plymouth County Correctional Facility

26 Long Pond Road
 Plymouth, MA 02360
 Telephone (508) 830-6200
 Fax (508)830-6201
 www.pcsdma.org



Joseph D. McDonald, Jr
 Sheriff

Gerald C. Pudolsky
 Special Sheriff

MEMORANDUM

TO: JOSEPH D. MCDONALD, JR, SHERIFF
ANTONE MONIZ, SUPERINTENDENT

FROM: ISABEL EONAS, PREA COORDINATOR

SUBJECT: PRISON RAPE ELIMINATION ACT (PREA) ANNUAL REPORT 2023

The Prison Rape Elimination Act (PREA) requires all law enforcement agencies with detention facilities of any kind to create an annual report of all sexual abuse and sexual harassment incidents reported within its facilities. This report must be completed, submitted to the agency head, and made public via the agency's website (Standard 115.88).

Additionally, we must identify problem areas and take corrective action on an ongoing basis. This report includes a comparison of the current year's data and corrective actions along with those from prior years and provides an assessment of our progress in addressing sexual abuse.

In August 2013 the Plymouth County Sheriff's Office implemented PREA standards, providing education and informational material to inmates and training to staff. Staff training consisted of classroom training and field training agency wide. Refresher classroom training is completed every two years. The Plymouth County Sheriff's Office is committed to the safety and security of individuals in our custody, therefore, refresher field training is provided agency wide on an annual basis.

A toll free "hot line" is provided at the jail for all inmates so they can confidentially report sexual abuse or harassment, as well as seek outside advocacy and counseling from a community organizations not affiliated with the Sheriff's Office. The agencies, who take these calls, by PREA standards, must be independent and not affiliated with the Sheriff's Office. A list of the available advocacy agencies is provided in the inmate handbook and postings in the unit.

During 2023, material informing inmates how to avoid and report sexual assault and harassment continued to be provided. The material was distributed through various formats, including the Inmate Orientation Video, the inmate handbook, and handouts provided to inmates. Information on reporting abuse and harassment are posted throughout the facility in any area an inmate may be present.

In August of 2023, The Plymouth County Correctional Facility was audited by a United States Department of Justice certified PREA Auditor. The audit lasted three days and encompassed every aspect of the entire facility where inmates and staff have contact. An extensive review of PREA related documentation, including agency policies and procedures, was conducted by the auditor prior to her arrival. Once at the facility, she spent time speaking to approximately 46 inmates and 60 staff members, ensuring inmates and staff alike were aware of their rights and responsibilities under PREA, as well as examining inmate living, recreational, and work areas. Overall the facility received 6 exceeds standards, 35 standards met, 2 non-applicable standards, and 0 non-compliant standards¹.

¹ Audit results based on auditor out briefing report the facility is still awaiting the final PREA report from the auditor.

On August 23-25, 2022 the Department of Homeland Security (DHS) audited the facility on the DHS PREA Standards. These standards differ from the DOJ PREA Standards and a complete review of these standards was conducted by the PREA team changes were made to relevant policies and implemented at the facility. Following the audit, the facility successfully met all ICE ERO requirements.

In 2023, there were a total of 20 reports filed by inmates complaining of sexual abuse or harassment at the Plymouth County Correctional Facility, an increase of 1 incidents since 2022. A breakdown of the complaints is listed below:

<u>Plymouth County Correctional Facility</u>			
<u>VICTIM</u>	<u>ACCUSED</u>	<u>COMPLAINT</u>	<u>DISPOSITION</u>
Inmate	Inmate	Sexual Harassment	Unfounded
Inmate	Contractor	Sexual Harassment	Unfounded
Detainee	Staff	Sexual Abuse	Unfounded
Inmate	Inmate	Sexual Abuse	Unsubstantiated
Inmate	Unknown	Sexual Abuse	Unfounded
Inmates	Inmate	Sexual Harassment	Substantiated
Inmate	Staff	Sexual Harassment	Unfounded
Inmate	Inmate	Sexual Abuse	Unfounded
Inmate	Staff	Sexual Abuse	Unfounded
Inmate	Contractor	Sexual Harassment	Unfounded
Inmate	Inmates	Sexual Abuse	Unfounded
Detainee	Detainees	Sexual Abuse	Unfounded
Inmate	Inmate	Sexual Harassment	Substantiated
Inmate	Inmate	Sexual Abuse	Substantiated
Inmate	Staff	Sexual Harassment	Unsubstantiated
Inmate	Inmate	Sexual Harassment	Unsubstantiated
Detainee	Detainee	Sexual Harassment	Substantiated
Inmate	Inmate	Sexual Harassment	Substantiated
Inmate	Inmate	Sexual Abuse	Unfounded
Inmate	Staff	Sexual Harassment	Unfounded

Throughout the facility, there were a total of 11 reports of sexual harassment and 9 reports of sexual abuse. Of the 20 reported incidents 5 were against staff, 2 were against contractors, 12 were against inmates and 1 the accused was unknown. Of the 12 reports of inmate on inmate contact, 6 were for sexual harassment and 6 were for sexual abuse. All reports were thoroughly investigated and 4 of the reports were determined to be unfounded. 5 of the reports were determined to be substantiated and 3 reports were determined to be unsubstantiated.

There were 5 reports that involved staff. All of these cases were thoroughly investigated and 4 were determined to be unfounded, 1 was determined to be unsubstantiated, and 0 was determined to be substantiated.

There were 2 reports that involved contractors. All of these cases were thoroughly investigated and 2 were determined to be unfounded, 0 were determined to be unsubstantiated and 0 were determined to be substantiated.

The number of reports of sexual abuse and harassment against staff in 2023 decreased by one to 5 incidents. I have reviewed all of the reports and subsequent investigations. It is my opinion, based upon the individual determination of each investigation; the number of reports against staff members at Plymouth County Correctional Facility decreased due to the low inmate count as well as the facilities excellent policies and practices in response to PREA related issues.

After reviewing all 20 reports, it is apparent that all cases were investigated properly and thoroughly, in accordance with Plymouth County Sheriff's Office policy and PREA standards. There were no cases in 2023, which were submitted to the District Attorney for review.

I have compiled historical data for the previous five years (2019-2023) to provide a better representation of all incidents of sexual abuse and harassment throughout the agency. This data covers the Plymouth County Correctional Facility, which housed an average of 540 inmates on a daily basis during 2023.

	PREA Statistics for annual report	2019	2020	2021	2022	2023
General Information						
1.	Confined to PCCF on December 31	935	600	627	562	543
2.	New admissions to PCCF during the year	5,298	2,143	1,902	2,946	3,410
3.	Average daily population for year	1051	701	590	568	540
Inmate-on-inmate sexual victimization						
1.	Between January 1 and December 31 how many allegations of inmate on inmate sexual abuse was reported?	5	3	4	2	6
2.	How many Substantiated?	1	0	1	0	1
3.	Unsubstantiated?	1	1	3	1	1
4.	Unfounded?	3	2	0	1	4
5.	Ongoing?	0	0	0	0	0
6.	Between January 1 and December 31 how many allegations of inmate on inmate sexual harassment were reported?	14	8	15	11	6
7.	How many Substantiated?	3	2	12	5	4
8.	Unsubstantiated?	6	2	2	3	1
9.	Unfounded?	5	4	1	5	1
10.	Ongoing?	0	0	0	0	0
Staff-on-inmate abuse						
1.	Between January 1 and December 31 how many allegations of staff on inmate sexual harassment?	6	5	3	1	5
2.	How many substantiated?	0	0	0	0	0
3.	Unsubstantiated?	0	1	0	0	1
4.	Unfounded?	6	4	3	1	4
5.	Ongoing?	0	0	0	0	0
6.	Between January 1 and December 31 how many allegations of staff on inmate sexual abuse were reported?	6	2	3	5	2
7.	How many substantiated?	1	0	0	0	0
8.	Unsubstantiated?	1	0	0	0	0
9.	Unfounded?	4	2	3	5	2
10.	Ongoing?	0	0	0	0	0
	Unknown Perpetrator	5	1	-----	-----	1
1.	Total number of Substantiated incidents?	5	2	13	5	5
2.	Total number of Unsubstantiated incidents?	8	4	5	3	3
3.	Total number of Unfounded incidents?	23	12	7	11	12
4.	Total number of PREA incidents	36	18	25	19	20

2019	Sexual Assault	Sexual Harassment	Total
Cell	6	15	21
Dormitory	3	4	7
Booking	1	1	2
Other	5	1	6
Total	15	21	36
2020	Sexual Assault	Sexual Harassment	Total
Cell	3	8	11
Dormitory	1	4	5
Booking	0	0	0
Other	1	1	2
Total	5	13	18
2021	Sexual Assault	Sexual Harassment	Total
Cell	3	14	17
Dormitory	1	3	4
Booking	1	0	1
Other	2	1	3
Total	7	18	25
2022	Sexual Assault	Sexual Harassment	Total
Cell	1	8	9
Dormitory	1	4	5
Booking	1	2	3
Other	0	2	2
Total	3	16	19
2023	Sexual Assault	Sexual Harassment	Total
Cell	4	7	11
Dormitory	4	2	6
Booking	0	0	0
Other	1	2	3
Total	9	11	20

In reviewing all reports since 2019, excluding those determined to be unfounded, inmates are typically victimized by other inmates and these crimes primarily occur in inmate living areas.

During 2023 the security upgrade project continued at the Plymouth County Correctional Facility, which included the installation of additional video cameras throughout the facility. This digital camera system will provide better monitoring of the inmates in our care and custody as well as enhance the investigation process throughout the facility.

Also during 2023 two (2) correctional officer academies were completed a block of time was dedicated to PREA Training for these new officers. Throughout the year the PREA Field Training packet was also completed by all facility staff.

Over the course of the year 9 transgender inmates were housed at the facility for various lengths of time. Each inmate was interviewed by the PREA Manager to assess how they are adapting to the facility and if any accommodations needed to be made to meet their needs.

A PREA review committee continues to meet monthly to discuss any issues relevant to PREA and the implementation of the PREA standards. Following each investigation of a PREA allegation the PREA committee makes an assessment regarding whether any changes to staffing levels or video monitoring are necessary to avoid prohibitive conduct. There were no recommendations made regarding staffing levels in 2023. Criteria reviewed in the staffing plan included: generally accepted practices, judicial findings of inadequacy, any findings of inadequacy from federal investigative agencies or internal/external audits, a physical tour of the facility, current inmate population, number and placement of supervisory staff, programs occurring on each shift, any state or local laws, the prevalence of substantiated and unsubstantiated incidents of sexual abuse, as well as any other relevant factors. In February 2023

and October 2023 Corrections Officers graduated from the academy and were assigned to shifts this has continued to allow the facility to maintain daily minimum staffing levels.

The Plymouth County Sheriff's Office is aggressively working to improve in all aspects of the PREA process and continues to make great strides in the prevention, detection and response to inmate sexual assaults and sexual harassment. The regularly assigned staff at the Plymouth County Sheriff's Office continues to do an outstanding job of managing care, custody and control of our inmates. They work very hard every day and interact with the inmates regularly and in a professional manner to ensure the Agency's mission is met.